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# I. <u>PURPOSE OF OUTLINE</u>

The purpose of this outline is to explain the procedures and policies to be followed in the procurement of departmental supplies, equipment, furnishings and services.

# II. FUNCTIONS OF THE PURCHASING DEPARTMENT

The Muhlenberg College Purchasing Department is dedicated to ensuring the timely and cost effective procurement of goods and services for the Muhlenberg College community. Purchasing professionals must have a highly developed sense of professional ethics to protect their individual reputation and that of the institution. The Purchasing Department, as a member of the National Association of Educational Procurement, adheres to the Code of Ethics established by this association.

The Purchasing Department endeavors to maximize the college's procurement power by:

- Handling the mechanical operations of procurement; obtaining quotations, ordering, expediting, and making adjustments.
- Acting as a center of information on sources of supply for the many items used by the College, recommending suppliers and product lines that will meet the Muhlenberg standards for quality, price and performance.
- Reviewing current supplier performance that includes pricing, performance, and any other value-added services.
- Assisting with budget projections for departments as well as capital projects.
- Identifying and evaluating new products and services.
- Identifying areas where the procurement process can be improved.
- Participating with other entities in joint purchasing opportunities.

In order to fulfill these functions, the Purchasing Department must enlist cooperation and promises in return its best efforts to help with procurement needs. To make the work of the office effective, it is necessary that departments:

- Anticipate requirements sufficiently in advance to permit the Purchasing Department to do an efficient job of buying.
- Make your requisitions specific and clear in every detail, but permit the Purchasing Department sufficient latitude of choice that it may contribute either to improvement of quality or to economy.
- Avoid commitments to suppliers without the consent of the Director of Business Services.
- Keep strictly confidential all information and quotations submitted by competing suppliers.
- Check all deliveries as promptly as possible. Notify the supplier of any shortages, damages, or incorrect items.
- It is the responsibility of the ordering department to arrange the return of damaged or incorrect items with the supplier.
- Suggestions for improving procurement services are welcome. Suggestions should be directed to the Director of Business Services.

# III. PURCHASING POLICIES

### Centralized Purchasing

Purchases of goods and contracted services are to be made only through the Director of Business Services and authorized by a formal Purchase Order issued by the college Purchasing Office unless purchasing authority has been delegated in writing.

### Authority to Requisition

Heads of Academic Departments, Faculty with restricted grants, Lab Managers, and Directors of Administrative units assigned budgets are the only persons authorized to requisition supplies, contracted services and equipment, against their budgets. No department may charge goods or services to another college department without prior approval of that department.

### **Delegation of Purchasing Authority**

The Chief Financial Officer may delegate to Departments the authority to purchase merchandise on behalf of the College. Persons with the authority to purchase supplies and equipment may delegate this authority to others in their department with approval of the Chief Financial Officer, the Controller or the Director of Business Services.

The Librarian is authorized to procure books (except those for the Bookstore), periodicals and library supplies in accordance with the policies and procedures approved by the Chief Financial Officer.

The Bookstore is authorized to purchase books, novelties and other merchandise for resale in accordance with the policies and procedures approved by the Chief Financial Officer.

### **Competitive Bidding**

The College will use a competitive bidding procedure whenever it is practical for all types of purchases. The Director of Business Services, at his/her discretion, will determine when to request formal bids for a purchase. Orders in excess of \$25,000 must be competitively bid. Orders totaling over \$10,000 but less than \$25,000 will require a minimum of two (2) documented quotations (three are encouraged). All Purchases over \$50,000.00 must be bid and evidence of bid must be available to the Treasurer's office on an annual basis for auditor's review.

The requesting of bids and/or quotations is a recognized and accepted means of ensuring effective competition among suppliers, and the college will generally receive greater discounts and better service through this process. It is the responsibility of the Purchasing Department to originate, control and analyze Supplier bids, quotations/proposals. The requisitioning department is responsible for defining quantity, specifications, delivery date and all other pertinent information essential to proper purchase. The requisitioning department should also suggest sources when known, especially for unusual or unique items. The requisitioning department may be called upon to assist the Purchasing Department in evaluating the bids

received relative to a purchase for the department. When the requisitioning department secures quotations, the Supplier's original written bids must accompany the requisition so that full information concerning the purchase order is available for audit purposes within the Purchasing Department.

Departments should allow from one (1) to three (3) weeks for the competitive bid process to occur, depending upon the requirement(s).

### Competitive bidding is not required when one or more of the following conditions exist:

- Bids have been recently (within the previous 3 months) received for the same items and the bids are still valid.
- Item to be purchased has already been bid either through the Educational and Institutional Cooperative, the LVAIC Purchasing Consortium, Pennsylvania State contracts, or one of the other Purchasing cooperatives.
- The item must be purchased from a sole-source distributor or manufacturer.
- The item has been identified as a college standard.

### Verbal Orders

Verbal Orders should only be placed in emergency situations, when time does not permit the processing of a written purchase order prior to placing the order. If a verbal order is placed, it must be followed up immediately by entering a Purchase Requisition into Workday's Purchasing module. The order must be clearly marked as a CONFIRMING ORDER to avoid duplication of the order when it is sent to the supplier.

### Petty Cash Purchases

Employees, with supervisory approval, may make direct cash purchases from local suppliers for emergency or convenience purchases, up to \$50.00. A completed Petty Cash Voucher, along with the supplier receipt, must support each purchase. This is submitted to the Business Office for reimbursement, not the Purchasing Office.

#### Maintenance Contracts

Each department should evaluate expiration dates on equipment Maintenance Contracts. If it is deemed prudent to renew Maintenance Contracts, departments should submit a Purchase Requisition via Workday's Purchasing module prior to the renewal date. The Director of Business Services will assist in determining the feasibility of Maintenance contract renewals upon request.

#### Cash Terms and Discounts

Cash discounts will be taken whenever available. The Director of Business Services will attempt to obtain discounts even when the Supplier does not normally provide them. The standard payment terms for the college are Net 30.

### Sales Tax

Muhlenberg College is exempt from sales tax on qualified purchases in the states of Pennsylvania, New Jersey and New York. We are not exempt from hotel occupancy taxes. Tax Exempt forms are available in the Business and Purchasing Office's and will be provided to suppliers upon request.

Specific questions relating to sales tax should be directed to the Business Office.

#### Supplier Selection

The Purchasing Department will assist with selection of suppliers. The Director of Business Services will provide information on various contracts, preferred suppliers, LVAIC Consortium pricing, cooperative contracts, and other solutions for cost savings.

#### **Furniture Purchases**

The Director of Business Services will assist with the planning and selection of all college furniture in offices, classrooms and common areas. Purchases of furniture should only be made by the Director of Business Services.

#### Technology Purchases

All purchases of computers, printers, copiers, software and computer related accessories must be purchased by the Office of Information Technology.

Cell phone requests must be submitted to both the CIO and Chief Financial Officer. Plan selection and phone selection is made by the Purchasing department depending upon the specific need of the user.

### Alcohol Purchases

All alcohol (beer, wine, seltzer, liquor) is purchased by the Purchasing Office at the request of Dining Services. Inventory is maintained in Dining Services. If alcohol is requested to be served at a college function, an Application to Serve Alcohol form must be submitted at least 14 days prior to the event. The form can be found on the Student/Staff Tools site. If approval is given for the event, the department contacts Dining Services with their specific alcohol needs. The department is charged back for alcohol usage after the event by the Purchasing Department.

### Personal Purchases

Supplier discounts that are available for personal purchases are posted on the Purchasing webpage. This pricing is considered confidential and is only to be used by the staff of the college. Sales tax must be paid for these purchases.

### **Contracts**

All contractual agreements for goods and/or services over \$1,000.00 must be reviewed by the Chief Financial Officer prior to issuance of purchase order.

### IV. PURCHASING PROCEDURES

There are two methods for purchasing a product and/or service. A purchase may be made on a Purchase Order or on a college issued Procurement Card. Purchases on the procurement card must be within the approved guidelines as listed in the Procurement Card Policy and the Muhlenberg College Travel and Expense Policy.

### Purchase Requisition - Purchase Order:

Prior to making a purchase, a Purchase Requisition followed by a Purchase Order must be completed. A Purchase Requisition is a request to purchase a product and/or service. A Purchase Order is the normal instrument by which goods are procured to fill a requirement. It is to be used for the procurement of supplies, equipment, furniture and services. Exceptions include Petty Cash, office supplies which are purchased against our office supply contract and contracted items/services that have been approved for purchase using the Procurement card. The Purchase Order gives the supplier the authority to ship and invoice for goods specifically on the order. It is a legal instrument, which expresses the buyer's part of a contract of sale. Once accepted, it has the legal force of a binding contract.

Workday is our online purchasing system. Generally, one person per department is trained to process Purchase Requisitions on behalf of their department. When a department identifies a need for an item and/or service, the employee who was trained on Workday to process Purchase Requisitions for their department enters the information into Workday, creating a Purchase Requisition. The requisition is electronically routed to the appropriate person for approval and then to the Purchasing Office for final approval. If your request is approved by the Purchasing Office, your requisition will be converted into a Purchase Order. The Purchase Order will then be sent to the supplier for the order to be fulfilled.

When the order is received in full or partially received, or the service has been completed or partially completed, the person who entered the requisition must receive the appropriate item(s) in Workday, creating a receipt. At that point, if Accounts Payable has an invoice to match with the receipt, the invoice is scheduled for payment.

### Procurement Card:

A Muhlenberg College procurement card is for the purpose of making authorized business related purchases on behalf of the college. All purchases must fall within the guidelines as listed in the Procurement Card Policy and the Muhlenberg College Travel and Expense Policy.

Approved procurement card purchases include:

- Travel related expenses, recruiting
- Dues, memberships, licenses, application fees
- Conference and seminar registration fees
- Books, publications, periodicals, subscriptions, newsletters, video and audio recordings
- Advertisements

For purchases outside of the approved uses, you must receive approval from the Director of Business Services prior to purchasing.

Procurement Cards should <u>never</u> be used for the following:

- Equipment purchases or special projects charged to 87110, 87120, 87140 or 87160.
- Alcoholic beverages
- Any type of technology item (computers, printers, digital cameras)
- Purchases that exceed your available budget, transaction limit, or monthly limit.
- Gift cards, traveler's checks, or cash withdrawals from ATM machines unless prior approval is received by the Director of Business Services
- Purchases that expose the College to liability *or* present potential health, safety, occupational, environmental, or other risks (e.g., radioactive materials, explosives, live animals, firearms, ammunition, etc.)
- Transactions that require the College to sign any type of contract or agreement (ex. leases, contractor/consultant contracts, etc.)
- Personal purchases (even with the intent of reimbursing the College)

### Shipping Charges - Delivery Arrangements

When requesting suppliers for quotations, be sure to specify that shipping charges be itemized on the quotation.

When requesting quotations for large equipment always request inside delivery whenever possible.

If inside delivery is not provided, it is the responsibility of the requisitioning department to contact Plant Operations to make the necessary arrangements for removal from the truck and delivery to the department.

### Change Orders

If it becomes necessary to make any changes in the original purchase order, such as price, terms, description, additions, deletions, cancellations, etc., contact the Director of Business Services in writing (email) with the changes required. The Director of Business Services will revise the original purchase order if possible or will request an additional requisition be submitted.

### Return of Merchandise

When a supplier has shipped items specified on the purchase order, he has legally complied with his part of the contract and is under no obligation to accept for credit any of those items delivered

as specified. Acceptance of a return by the supplier is by no means automatic, and a re-stocking charge may be incurred. This charge, along with the two-way freight charge, will be assessed to the requisitioning department. A return authorization from the supplier is required prior to returning anything.

### Prepaid Purchases

On certain transactions, it may necessary to enclose a payment with the order. If such is the case, you should submit a check requisition to the Business Office with an explanation, renewal notice or order attached, if applicable. This is ONLY applicable to subscriptions, publications, booklets, and memberships. College issued Procurement cards may also be used for these purchases. For purchases of supplies or equipment, the Purchasing Office should be contacted to make payment arrangements.

### V. SUSTAINABILITY

### **Green Purchasing Policy**

Overview:

Muhlenberg College is committed to reducing negative impacts on the environment wherever possible and recognizes that the purchase, use, and disposal of products impacts the environment and public health. Muhlenberg intends to integrate economic, ethical, environmental, and social considerations into all purchasing decisions, while maintaining standards of cost and value.

Price, performance, availability and environmental considerations will all be taken into account when making purchasing decisions in such a manner that maintains fiscal responsibility, while promoting practices to improve public health and safety, to reduce pollution, and to conserve natural resources.

It is important to reduce waste at the point of purchase. Faculty, staff, and students must share responsibility for implementing a green purchasing plan, for reducing unnecessary orders, and for purchasing products made from recycled material that can be reused or recycled. All external vendors working on campus are encouraged to adhere to this policy.

### Definition:

Environmentally preferable products and services are those that are less detrimental to the environment and human health than competing products and services. Considerations include raw materials acquisition, production, manufacturing, packaging, distribution, reuse, operation, maintenance, and final disposal of the product.

### Preferred Environmental Attributes

- Durable as opposed to single use or disposable; also upgradeable where applicable.
- Made from recycled materials with a maximum of post-consumer content.
- If recycled materials not available, made of rapidly renewable materials.
- Biodegradable or compostable
- Recyclable, or if not recyclable, able to be disposed of safely.
- Made from raw materials obtained in a sustainable, environmentally sound manner.

- Manufactured in an environmentally sound manner by companies with good environmental track records.
- No or minimal environmental damage caused during normal use and maintenance.
- Minimal use of additional consumables
- Non-toxic or minimally toxic and carcinogen-free
- Heavy metal free (lead, mercury, cadmium)
- Energy efficient
- Water efficient
- Shipped with minimal packaging, necessary packaging preferably made of recycled materials and collected for reuse.
- Produced locally or regionally in order to minimize the environmental costs associated with shipping.

### Specific Goals and Recommendations:

General:

- Evaluate total cost of ownership and purchase durable goods.
  Use life-cycle cost analysis rather than choosing goods with the lowest purchase pricefactor in purchase price, operating and energy costs, maintenance, consumable supplies, collection and disposal, and recycling costs when selecting goods and suppliers.
- All college personnel participating in the ordering process should minimize waste through careful consideration of what supplies and in what quantities are really necessary.
- Encourage electronic/paperless ordering processes (Muhlenberg currently uses Workday), including web-based catalogs and programs.
- Include environmental criteria in bid specifications.
- Require vendors to minimize packaging and to reclaim packing and delivery materials for reuse (particularly pallets and other durable items).
- Lease or rent rather than purchase when appropriate
  - This gives vendor responsibility for the upkeep and disposal of goods.
  - Businesses that lease equipment tend to manufacture more durable items, salvage reusable parts, refurbish, recycle, or donate used equipment that can no longer be leased.
  - Renting is a cost-effective option for short-term equipment needs.

### Recommendations for Paper and Office Supplies:

- Purchase office paper and other supplies (tablets, folders, etc.) with a minimum of 30% post-consumer waste (PCW) recycled content, and preferably 100% PCW recycled content.
- For uncut paper, including janitorial supplies require 100% PCW recycled content.
- Purchase recycled toner cartridges and recycle ink and toner.
- Purchase printers, copiers, and fax machines with duplex capabilities and make duplex mode the default setting.
- Give preference to Energy Star appliances and require suppliers to deliver electronic.

# Recommendations for Appliances and Electronics:

- Equipment with energy efficiency and conservation features enabled.
- Use rechargeable batteries rather than disposable batteries where possible.
- Require new computers, laptops, and monitors to meet Bronze registration or higher under the Electronic Products Environmental Assessment Tool, with additional consideration given to electronics that meet Silver or Gold registration (EPEAT; www.epeat.net).
- Recycle all electronic waste in a responsible manner

- Give preferences to manufacturers who take back electronics for recycling at the end of their lifespan.

- Contract with a vendor who has signed the <u>Electronics Recycler's Pledge of True</u> <u>Stewardship</u> (vendors found at <u>http://www.ban.org/pledge/Locations.html</u>) for additional electronic recycling (batteries, computers, etc.); provided the vendor meets any additional necessary requirements and certifications.

- Require a take-back program for packaging of electronics products, with preference to those offering programs free of charge.

- Give preference to packaging that is reusable, minimizes use of hazardous and non-recyclable materials, and is made of recycled post-consumer waste content and/or is biodegradable.

### Recommendations for Furniture and Structures:

- Purchase recycled plastic outdoor-wood substitutes for benches, fencing, signs, etc. when aesthetically acceptable and financially prudent considering life cycle costs.
- When purchasing wood products, give preference to wood sustainably harvested (FSC certified) and with low VOC and formaldehyde content.
- Give preference to durable fabrics made with recycled content.
- Give preference to carpet, tiles, and insulation made of recycled and non-toxic materials.

### Recommendations for purchasing goods containing fewer toxic constituents:

- Use Green Seal certified cleaning products whenever possible.
- Choose bio-based and biodegradable solvents, cleaners, inks, lubricants, and fuels whenever possible.

# VI. SUPPLIER DIVERSITY

Muhlenberg College commits itself to good citizenship in the wider, local community by supporting with our business those vendors and services that are operated by and fairly employ underrepresented groups. When requesting quotations, bids, proposals, vendors are requested to identify if they qualify as a women owned businesses, small disadvantaged business, and veteran owned business or other as defined by the small business administration.